Accordingly, in principle infrastructure ordinary maintenance costs are not investments and should not be supported. However, there are specificities in the area of Home Affairs, where exceptions may be considered in duly justified cases (see the guidance's chapter on costing). Investments in infrastructure upgrades could also be considered.

Member States need to ensure the effective and efficient functioning of synergies between their NRPP and support from other Union programmes and instruments. These synergies should already be planned at the programming stage, i.e. synergies by design, in order to simplify implementation and maximise the added value generated by the combined use of different funding sources. To comply with these principles, close coordination between all public actors is needed. For example, programming should analyse the existing landscape of approved, concluded and future IPCEIs. Since the same costs for achieving milestones and targets cannot be financed twice, national authorities should describe in their NRP Plans how they will ensure compliance with Article 7(4) of the NRP Regulation in point 1.3 of the NRP Plan on synergies with national measures, as well as with Article 7(5) of the same Regulation in point 8 on coordination, demarcation and complementarities with measures supported by other EU instruments.

Member States should provide information in case they wish to grant additional national financing for CAP interventions, within the Table 'National additional financing' in Annex V, section 3.1. The first row of this Table requires to indicate the exact provision of the [XX] Regulation, that is the CAP instrument according to which the national additional financing is granted. The last row of this Table is important in order to assess whether State aid rules apply (in financing not covered by Article 42 TFEU) or if they don't apply (in financing covered by Article 42 TFEU).

2. Types of measures (reforms/investments/output-based intervention)

Article 4(10): 'measure' means a reform, an investment or another intervention at national or subnational level supported under the NRP Plan or the Interreg Plan;

Article 21(1): Each Member State shall prepare and submit to the Commission the NRP Plan setting out their agenda of reforms, investments and other interventions. Each Plan shall comprise measures which form a comprehensive and coherent package.

Each NRP Plan and the Interreg Plan chapters should contain a comprehensive and coherent package of measures, i.e. reforms, investments and output-based interventions. **A measure should consist of either a reform, an investment, or an output-based intervention, but not a combination thereof.**